Mª A Glwell -1962

71

A REVIEW OF PROGRESS

UNDER THE PROGRAM

FOR COMMUNITY IMPROVEMENT

(WORKABLE PROGRAM)

for the elimination and prevention of slums and blight in Columbus, Ohio

submitted to the Housing and Home Finance Agency

on May 31, 1962

signature of the chief executive

W. Ralston Westlake, Mayor

Local History

> Ohio 307.3 W529r



COLUMBUS METROPOLITAN LIBRARY

CONTENTS

		Page
	Declaration of Policy	A - C
SECTION I.	Codes and Ordinances	1 - 4
SECTION 2.	Comprehensive Community Plan	1 - 6
SECTION 3.	Neighborhood Analysis	1 - 6
	Administrative Organization	1 - 4
	Financing	1 - 2
SECTION 6.	Housing for Displaced Families	1 - 4
SECTION 7.	Citizen Participation	1 6



This form is designed to cover the essential and pertinent information necessary for HHFA action and can be used as a guide in preparing the decumentation of a complete program. If the form does not permit a full picture of the local situation, do not hesitate to include additional information.

City or Town	County	State		
Columbus	Franklin	Ohio		
Population, 1950 Census	Population, 1960 Census	Est. Population 196		
375.901	471,316	Chamber of Commerce		
	was approved by the governi	Date of action		

Name and title of the official responsible for coordinating the Program for Community Improvement Activities

William A. Colwell, Supervisor of Research, Urban Renewal

DECLARATION OF POLICY

In reviewing progress under its Program for Community Improvement, a locality is taking stock--evaluating its accomplishments and deciding on new goals for the coming years. This is an important process--publicize it as a means of building community understanding and support for community improvement objectives. Prepare a Declaration of Policy statement to be made by the chief executive officer and governing body to the people of the community. The statement should identify and summarize (1) significant achievements during the past year; (2) changes or revisions in the community's overall objectives, and (3) major goals which are set for attainment during the coming year. (See following page.)

DECLARATION OF POLICY FOR THE PROGRAM FOR COMMUNITY IMPROVEMENT

Approval has been received for a study to determine the feasibility of an Urban Renewal Project in the Ohio State University Area.

There has been and is continuing an extensive program of street widening throughout the City.

In 1961 eight (8) new school buildings have been constructed and nine

(9) schools have been enlarged or received additions.

The 5,500 families displaced by all types of public action have been relocated through the guidance of the Family Relocation Office with the cooperation of the various real estate agents, builders, rental agencies, the assistance of public housing facilities and the use of the sections of the Federal Housing Act.

Realizing that a master plan should be reviewed and up-dated -- we shall make every effort to keep our master plan up to date. In fact both the Regional Planning Commission and the City Planning Commission are studying proposals on this matter at this time.

We have completed a study of 650 acres in an area designated as the Near Eastside Area. The Planning Commission has recommended that 90 acres of this study area be used for public housing, a shopping area, increased educational and recreational facilities.

It is to be noted that all goals of the Program for Community Improvement are being achieved. We have several boards and commissions that have been established and charged by our City Charter, and Council Ordinances to review and study existing codes and to make recommendations for changes. Thus, the objectives of the Program for Community Improvement are being met within the framework of home rule of our City Charter.

DECLARATION OF POLICY FOR THE PROGRAM FOR COMMUNITY IMPROVEMENT

Approval has been received for a study to determine the feasibility of an Urban Renewal Project in the Ohio State University Area.

There has been and is continuing an extensive program of street widening throughout the City.

In 1961 eight (8) new school buildings have been constructed and nine
(9) schools have been enlarged or received additions.

The 5,500 families displaced by all types of public action have been relocated through the guidance of the Family Relocation Office with the cooperation of the various real estate agents, builders, rental agencies, the assistance of public housing facilities and the use of the sections of the Federal Housing Act.

Realizing that a master plan should be reviewed and up-dated -- we shall make every effort to keep our master plan up to date. In fact both the Regional Planning Commission and the City Planning Commission are studying proposals on this matter at this time.

We have completed a study of 650 acres in an area designated as the Near Eastside Area. The Planning Commission has recommended that 90 acres of this study area be used for public housing, a shopping area, increased educational and recreational facilities.

It is to be noted that all goals of the Program for Community Improvement are being achieved. We have several boards and commissions that have been established and charged by our City Charter, and Council Ordinances to review and study existing codes and to make recommendations for changes. Thus, the objectives of the Program for Community Improvement are being met within the framework of home rule of our City Charter.

The fact that some 5,500 families have been displaced and relocated during this period of growth and redevelopment bespeaks careful planning and cooperation in the mobilization of housing resources to provide adequate and improved housing facilities. Columbus was one of the first cities to make use of the 221 FHA Program for new rental units. Under the 221 Program 700 new single family homes have been built and we are making extensive use of the 221 Program for existing sale homes. We are aware of the difficulties in having housing facilities available at the exact time demolition takes place. The careful planning that has been a part of our program thus far, we are confident, will produce the same desirable results in timing in the future.

The program of citizen participation has been expanded and strengthened as is evidenced by the new neighborhood councils and their programs for community betterment.

Columbus continues to remain in a good sound financial condition and has been able to meet the needs of a growing city. Progress is being made on the Capital Improvements Program.

The City of Columbus has accepted the challenge and responsibility of the Program for Community Improvement. Its continued progress in all aspects will be given vigorous leadership.

S E C T I O N I

CODES AND ORDINANCES

OBJECTIVE: To assure adequate standards of health, sanitation, and safety through a comprehensive system of codes and ordinances which state the minimum conditions under which dwellings may lawfully be occupied.

A. Complete column I for codes already in effect at the time of the community's last submission; column 2 for codes put into effect since that time; column 3 for codes not now in effect. When model codes are or will be used, also complete column 4, In addition to the basic codes listed, show any other codes the community considers essential to meet its community improvement objectives.

Kind of Code	l Codes Previously In Effect	2 Codes Made Effective Since Last Submission	Now In	Model Codes That Ar Be Adopted	e Or Will
ulumbung és	Date Adopted	Date Adopted	Proposed Date For Adoption	Title Of Model Code	Year Published
Building	1954	Amend 1961			
Heating	1954				
Plumbing	1954				
Ventilating	1954				
Electrical	1954			National Electrical Code	
Housing	1959				
Fire Prevention Ordinance	1945				an feature state to the state of the state o
Health Regulations	1953				
Zoning Code	1954	Amend 1961			The second section of the sect
Smoke Regulations	1949				

- B. Has the community, as shown above, met the goals for the adoption of codes set forth in its last submission? /X/Yes //No. If "No" is checked, indicate fully what progress was made and why goals were not met.
- C. Briefly describe the past year's work of the group or committee established for continuing codes study.

The Building Code provides for a <u>Building Commission</u> of seven (7) members which has the duty of recommending revisions to the Building Code. During the past year, amendments have been adopted by City Council upon recommendation of the Build-

C. (Continued)

ing Commission. The Housing Code provides for a Housing

Appeals Board of seven (7) members. The Zoning Code provides

for a Board of Zoning Adjustment of five (5) members.

As was pointed out in the previous year's submission, these boards and commissions; hearing various phases and problems of housing, zoning and building regulations, are well aware of the needs thereof. They made recommendations as to changes in the respective codes. At this particular time, the Building Commission is considering a revised Electric and Plumbing Code which was submitted to it by the electrical and plumbing contractors.

The State codes are studied and revised and adopted after recommendation by the respective boards.

In view of the fact that these various <u>commissions</u>, <u>appeal</u>

<u>boards</u> and <u>zoning adjustment boards -- study</u>, <u>review</u> and

<u>recommend</u> the different codes and ordinances -- it is felt

that the purpose to be served by a special committee on code

study is being achieved through our present organizational

structure. See Exhibits -- Section 1 -- Exhibit 1 -- (Zoning

Code of the City of Columbus -- Complete to August 1, 1960

with 1961 replacements).

D. Does the community have a program or schedule for the periodic review and up-dating of its codes? //Yes /X/No.

If "Yes" is checked, complete the following:

Kind of Code	Code Res Since La Submiss	ast	Scheduled Date Next Review To Be Completed
	Yes	No	To be completed
Building			
Plumbing			distance of the same
Electrical			
Housing			

If "No" is checked, does the community intend to set up such a program or schedule?
//Yes /X/No. If so, by what date will the program or schedule be in effect?

D. (Continued)

As stated in paragraph C above, the respective boards and/or commissions are continuously studying, amending and revising their respective codes. We feel that the objectives of a "group" or a special "committee established for continuing codes study" are being achieved through the already established method of review and recommendation by the various boards. It is to be noted that the membership of the appeal boards and review commissions are made up of representative interests and backgrounds -- real estate, building construction, property management, finance, public health, law, practicing architect, house builder, structural engineer, mechanical engineer and representative of building material suppliers. Recommendations for changes may be presented by any citizen -- the suggested changes must, in the final analysis, be approved and adepted by City Council.

- E. Has the community met the goals for code review set forth in its last submission? /x/ Yes // No. If "No" is checked, indicate fully what progress was made and why such goals were not met.
- F. Briefly indicate new goals that have been established for the coming year:

The control of junk yards, which was indicated in the previous submission as a goal of code review, has been achieved. The ordinance was presented to the City Council by the Building Commission. It was adopted and is now Chapter 43-53 of the building code entitled "Junk Yards and Junk Shops." See Exhibits -- Section 1 -- Exhibit 2.

The Building Commission is currently studying a sample code to revise the present electrical and plumbing regulations. It is felt that many items of this proposed code are desirable.

F. (Continued)

After the commission makes a thorough study and a recommendation, the proposed revisions will be recommended to City Council.

Supplementary material required. Submit with this Review of Progress, the following supplementary material for each code adopted or revised since the last submission.

- (1) Model Codes. In each case where the community has adopted, since the last submission, a regional or state standard model code, submit one copy of the adopting ordinance and one copy of each subsequent ordinance amending or affecting that code. Do not submit a copy of the code itself.
- (2) Other Codes. In each case where a code has been adopted since the last submission and a model code was not used, submit one copy of the code now in effect and of each amendment thereto. Also submit one copy of the adopting ordinance and one copy of each subsequent ordinance amending or affecting that code if code itself does not specifically note adoption ordinance, number and date.
- (3) Submit one copy of each revision or amendment of a code in effect at the time of the last submission which has been adopted since that submission.

SECTION 11

COMPREHENSIVE COMMUNITY PLAN

- OBJECTIVE: The formulation and official recognition of a comprehensive general plan for the community as a whole.
- A. A Planning Commission or Agency was established on November 17,

 1953 by Council Ordinance No. 1105-53 (City Planning Commission). A Regional Planning Commission was established

 during 1950 and the City approved the Articles of Agreement on April 10, 1950.
- B. Complete column I for those items already in effect at the time of the community's last submission; column 2 for items adopted or approved since that time; column 3 for items not now in effect.

ltem	Date Items Pre- viously in Effect Were Adopted Or Approved	2 Date Items Effective Since Last Submission Were Adopted or Approved	3 Date Proposed For Adoption Or Approval Of Items Not Now In Effect
Land Use Plan	(a)		
Major Thorough- fare Plan	(b)	taber of Year lin	
Community Facil- ities Plan	(c)		
Public Improve- ments Program	5-9-60	2-10-61	
Zoning Ordinance	10-13-54		
Subdivision Reg- ulations (d)	7-25-52		

(d) Franklin County Zoning Ordinance was adopted in 1948 and County Subdivision Regulations were adopted in 1956.

В.	(Continued)	(a)	(b)	(c)
	grees was made and why soch gos	Land Use	Major Thorofare Plan	Community Facilities Plan*
	Adopted or approved by the City Planning Commission	11-18-54	11-18-54	11-18-54
	Adopted or approved by the Columbus City Council	11-22-54	11-22-54	11-24-54
	Adopted or approved by Regional Planning Commission	12-3-54	12-3-54	12-3-54
	Adopted or approved by Franklin County Commissioners	12-7-54	12-7-54	12-7-54
		Name and Address of the Owner, where the Owner, which is the O		

- C. Has the community, as shown above, met the goals for the adoption or approval of the items set forth in its last submission? /X/Yes / /No If "No" is checked, indicate fully what progress was made and why such goals were not met.
- D. Is the community participating in regional, area, or metropolitan planning program? /X/Yes / /No. If "Yes is checked, identify the program and the participating agencies.

The City of Columbus is a member of Franklin County Regional Planning Commission and supports the Regional Planning program as presented in Exhibits Section II, Exhibits 1 and 2. The Articles of Agreement revised August 12, 1960 and filed with last year's submission are still in affect.

E. Schedule for the periodic review and up-dating of the plan.

ltem		Were Items Since last Yes		Scheduled date next review is to be completed
Land Use Plan		ebes and	Х	**
Major Thorofare Plan			X	**
Community Facilities Plan	m3 Full-1		X	**
Public Improvements Progra	m 2-10-60	0 X		1962
Zoning Ordinance	le vin leh	offict entre	X	**
Subdivision Regulations			X	**

- * Community Facilities Plans include a series of reports as follows:
 Utilities and Housing; Schools, Parks and Recreation; Housing,
 Central Business District; Transit; Transportation; Public Buildings
 and Services. Dates furnished in Column (c) mext above are for the
 Schools, Parks and Recreation and the Public Buildings and Services
 reports respectively.
- ** A program (including time schedule) is currently being developed which will provide for a complete review and updating of the comprehensive plan. (See Section F)

Section 2, Page 2

F. Has the community met the goals for plan review set forth in its last submission? /X/Yes / /No. If "No" is checked, indicate fully what progress was made and why such goals were not met.

During 1961 considerable progress was made by the City and Regional agencies in their joint efforts toward preparation of a program for the review and updating of the comprehensive plan. At the present time the preliminary program is completed and has been presented to the City and Regional Planning Commissions for their consideration. Interest in the updating of the comprehensive plan is at an all time high with the administrative and legislative sections of our City, both expressing a great deal of interest along with several of the leading civic organizations relative to getting a program underway. It is anticipated that a total planning program will soon be adopted which will be used jointly by the City and Regional Planning agencies supplemented by consultants, to update the comprehensive plan over a specified period of time, probably three years. Copies of the program will be forwarded upon final acceptance by the local government. The preliminary work on this program entitled, "A Program of Comprehensive Plan Preparation for the Columbus and Franklin County Region", is submitted as Exhibit 3.

G. Briefly describe the ways in which other agencies of local government have implemented the plans and policies developed by the planning agency.

Nearly all public works projects which have been carried out in the past few years have been the results of plans developed either by or in conjunction with the

local planning agencies. The Capital Improvements

Program has been the primary tool used to coordinate
and control the programming of these projects so that
they accurately reflect the City's needs and ability to
pay for them. As the major projects proposed in the 1954
plans are carried out it becomes more evident that a
review, as mentioned in Section F is needed.

In addition to plans which have been carried out, policies which have developed through the planning agencies, have also been accepted. Some examples of policy include:

- 1. Recommendations on advance acquisition of school sites and major street right-of-way in rapidly developing areas of the City.
- 2. Recommendations on school-park and schoolrecreation center facilities including preliminary site plans.

3. Recommendations on location and general site design for public housing projects.

The Planning Commission has very good working relations with other units of local government relative to coordinating and expediting public improvements.

- H. Does the Planning Commission receive technical help in its planning activities:
 - 1. On a consulting basis? /X/Yes //No.
 2. From resident staff employed to serve the Commission? /X/Yes //No.

 If "Yes" is checked for either item, indicate specifically the kind of technical help provided at this time, including the number of types of technical employees.

At the present time neither City or Regional
Commissions are using consultants. However, both Commissions have used consultants in the past and it is anticipated that consultants will be used to augment the staff in the review and updating of the comprehensive plan under the program now being developed. The degree of consultant participation will be determined by the program.

	City Planning Commission	Regional Planning Commission
Planning Director Principal or Chief Planne Senior Planner	r 2 2	1 1
Associate Planner (Regional Only) City Planner or Planner Research Analyst	3	1 1
Planning Technician Draftsman Clerical	2 2	1 (a) 3 2
Total	12	12

(a) includes one part-time

 Describe briefly plans (1) to provide or (2) to increase the present level of technical help, including the time schedule for putting such plans into effect.

Under the comprehensive planning program now being developed both city and regional would require increased technical staff plus some assistance from consultants.

The exact amounts of technical staff and consultant assistance and the timing will be established by the program.

J. Briefly indicate new goals that have been established for the coming year.

The primary comprehensive planning goal of the planning agencies in 1962 will be to complete the program for review and updating of the comprehensive plan and begin work on the planning program.

Supplementary material required. Submit, with this Review of Progress, the following supplementary material:

- (I) In each case where a land use plan, a thoroughfare plan, a community facilities plan, a public improvements program, or other special plan has been adopted or revised since the last Workable Program submission, submit one copy of the plan or revision, including maps, text, and other related material.
- (2) In each case where a zoning ordinance has been adopted or amended since the last Workable Program submission, submit one copy of the new ordinance or amendment, including one copy of any amended zoning map.
- (3) In each case where the community has adopted or amended subdivision regulations since the last Workable Program submission, submit one copy of the ordinance or amending ordinance.

- (4) In each case where the community has placed in effect since the last Workable Program submission, a land use plan, a major thoroughfare plan, a public improvements program, or a community facilities plan, submit one copy of the evidence of official recognition of such plan. This evidence may be in the form of minutes of the meeting of the Planning Commission or governing body at which such action was taken, or of a letter from the Mayor, City or Town Manager, or Chairman of the Planning Commission stating that such plan is officially recognized and used in planning and controlling the development of the community.
- (5) One copy each of any plan reports issued since the last Workable Program submission which indicate the progress of planning in the community.

SECTION III

socicate the status of each of the following them by completing althorsettles t, or column 2 and 3, with respect to a cosplete eactivity of the L

NEIGHBORHOOD ANALYSIS

OBJECTIVE: A community-wide study to determine what areas are blighted or in danger of becoming blighted and the identification of the nature, intensity, and causes of blight as a basis for the planning of neighborhoods of decent homes in a suitable living environment.

A. Indicate the status of each of the following items by completing either column I, or columns 2 and 3, with respect to a complete analysis of all neighborhoods in the community.

	1	2	3
1 tem	Date this Item Was	Percent Completed	Date for Com- pletion Of This Item
Direction of National American	Completed		Ints frem
Delineation of Neighborhood Areas And Boundaries	1959	Q10 100	sp. 15 solve
Information on Housing Conditions Including Location and Extent of Blight or Potential Blight	rhand stud	40	*
Characteristics of Families Affected by Poor Housing		40	*
Adequacy of Community Facilities and Services, Both Public and Private		40	*
Causes of Blight	ens. Ther	40	*
Identification of Steps Needed to Eliminate Present Blight and Prevent Future Blight	d figal re	40	*

^{*}See Section B - Below

B. Briefly describe progress made during this last year and indicate new goals established for the coming year.

During the past year -

Primary emphasis on neighborhood analysis occurred in three sections of the City. They include:

- Near East Side Study area containing 12 neighborhoods.
- University District Study Area containing 9 neighborhoods.
- German Village Study Area containing 3 neighborhoods.

Exhibits Section III, Exhibit 1 shows these areas in relation to the entire urban area.

In October of 1961 an information report (Criteria for Progress, planning existing urban areas) (See Exhibits Section II - Exhibit 6) was presented to the City Planning Commission for recommendations on how to approach neighborhood planning in older sections of the City. The Planning Commission approved the principles and general goals set forth in the report and it is now being used as a basis for recommendations on action to be taken, to solve specific problems in neighborhood study areas.

As a result of this policy report preliminary proposals for the improvement of four neighborhoods in the Near East Side were presented to the Planning Commission and Near East Side Citizen Organizations. These groups accepted the proposals presented and a final report is now being prepared and will be forwarded to your office upon completion.

In addition to these two reports, the City Planning
Staff worked closely with the Office of Campus Planning at
Ohio State University and their consultant in the preparation
preliminary recommendations on the neighborhood around
the University. The Campus plan as is reflected in phase
II (See Exhibits Section II - Exhibit 4) of the Ohio State
University Campus Planning Study is a major step in the
improvement of neighborhoods in the University Area. The
plan not only presents an approach to the preservation of
the local neighborhoods but also states the University's
position on growth into the adjoining residential areas

which should remove a great deal of the doubt that has existed over the years.

Upon completion of the east side study the City
staff will complete a similar study for the University
area which will be coordinated with the plans for university
growth and development. This study is already underway and
will be completed this year.

During the coming year the goal for neighborhood analysis will shift from what is now being done to a broader approach which will be more useful in the comprehensive program for the review and up-dating of the areas Master Plan. This approach to neighborhood analysis should be far more effective than past efforts since it will be tied to a total planning program. (See Exhibits Section II - Exhibit 3.

What progress has the community made since the last submission of the data assembled through the neighborhood analyses to develop and carry out a specific program for the elimination and prevention of slums and blight in any neighborhood?

Inadequate community facilities are a major cause of blight in many sections of the City. Through the Capital Improvement Program and Budget the City constantly strives to improve services to those areas where improvements are needed most. The data collected through neighborhood analysis is a major source of information used in the preparation of the Capital Improvement Program. (See Exhibits Section V - Exhibit 1).

In addition to the Capital Improvement Program data

gathered in neighborhood analysis is used to determine areas where concentrated efforts of housing and health inspection is needed.

During the past year data gathered in the German
Village area was used to support the rezoning of the
majority of the area. The existing zoning had been a
detriment to efforts being made toward the restoration
of the area. Additional studies are underway in this area.

D. What plans does the community have for the further use of such data in developing specific programs for the elimination and prevention of slums and blight in each neighborhood?

The work being done in the University District, Near East Side and German Village will all be used to make specific recommendations for the improvement of housing conditions, circulation and community facilities within these areas. The planning program as presented in Section II (See Exhibits Section II - Exhibit 3) will also provide for neighborhood analysis and as a result thereof a program for the improvement of all neighborhoods.

E. What progress has been made in community-wide programming of renewal activities (code enforcement, rehabilitation, clearance and redevelopment, etc.), neighborhood by neighborhood.

Area No. 1. The Goodale Area.

All families have been relocated from the Goodale Slum Clearance Area. The land has been completely cleared and is under disposition contract with the exception of five small industrial parcels and five parcels for school expansion and park development.

One industrial and three commercial parcels have been conveyed. Certificates of completion have been issued for two structures on industrial parcels. Certificates of condition will be issued for the parcels already conveyed by the end of summer 1962.

Documentation is now being prepared for the conveyance of one industrial parcel and approximately 5 acres of residential land already under disposition contract. These conveyances are expected to be consummated by June 1962.

Area No. 2. Market-Mohawk Area

In the Market-Mohawk Urban Renewal Project relocation of families and clearance of the land is proceeding on schedule.

One small quasi-public parcel has been conveyed for the purpose of church expansion. Preliminary proposals are now being received and it is expected that approximately 20% of the disposable land will be under contract by August 1962.

Area No. 3. The Children's Hospital Area.

The Children's Hospital Urban Renewal Project application for Loan and Grant has been submitted to the Housing and Home Finance Agency.

Area No. 4.

The Leonard Avenue Area now known as the Bolivar Arms area, has been completely cleared and a low-income housing project to be administered by the Columbus Metropolitan Housing Authority will be constructed on this site. The Columbus Metropolitan Housing Authority architects are preparing the plans and specifications for this phase.

Area No. 7. The Dennison Avenue Conservation Area.

The Application for Loap and Grant for this conservation area is ready to be submitted to the Housing and Home Finance Agency.

Supplementary material required. To the extent that such material is available and has not been previously submitted.

- Submit one copy of analyses, statistical data or estimates (including maps and charts) on the total blight problem of the locality (e.g. numbers and locations of substandard units, data on occupancy characteristics, etc.)
- (2) Submit one copy of a map showing the delineation of logical residential neighborhoods for planning purposes. The map should also indicate those neighborhoods where early action to correct conditions of blight is planned, if such information is known.
- (3) Submit one copy of community-wide program for renewal activities.

NOTE: (1) & (2) were submitted with the previous Review of Progress.

Coordination, Describe changes since the last submission in the way in which the community's overell Program for Community Improvement is being boardinated.

the City's overall program for Community Improvement

the Housing Code Division and the Health Department inspects

SECTION IV

spectacular note are the neighborhood clean-up campaigns one of which was conducted on the near west side, one

ADMINISTRATIVE ORGANIZATION

the German Village Society. An extensive "team inspection survey" was made in the American Addition, a recently annexes

When elean-up compaigns are conducted upon request of a meighborhood council, arrangements are made with the Resonant Department and all condemned sheds and garages are balled as

Describe briefly progress made during the past year is strengthering any week spots -- insufficient staff, ineffectly scommon and the season ity's administrative organization for carrying and the land.

<u>OBJECTIVE</u>: To indentify and establish the administrative responsibility and capacity for carrying out overall Program for Community Improvement activities and for the enforcement of codes and ordinances.

A. Coordination. Describe changes since the last submission in the way in which the community's overall Program for Community Improvement is being coordinated.

The City's overall Program for Community Improvement continues to be well coordinated.

Inspectors from the Division of Building Regulation,
the Housing Code Division and the Health Department inspected
as a team the area north of Ohio State University to determine
the exterior and interior condition of the structures. Of
spectacular note are the neighborhood clean-up campaigns -one of which was conducted on the near west side, one
sponsored on the north side by the Northside Neighborhood
Council, one sponsored on the east side by the "Near East Side
Neighborhood Council", and one requested on the south side by
the German Village Society. An extensive "team inspection
survey" was made in the American Addition, a recently annexed
area.

When clean-up campaigns are conducted upon request of a neighborhood council, arrangements are made with the Refuse Department and all condemned sheds and garages are hauled away. All violations not within the scope of authority of the individual inspector are referred to the proper department.

B. Describe briefly progress made during the past year in strengthening any weak spots -- insufficient staff, ineffective procedures---in the community's administrative organization for carrying out the Program.

The Division of Housing now supervises the inspection of all portable heating appliances, the installation of all new hot water heaters in rooming houses. Electrical complaints

B. (Continued)

regarding all residences and rooming houses are referred to the Division of Housing Inspection. Electrical permits and orders are issued through the Division of Housing Inspection.

These changes will strengthen the inspection program and produce a more effective method of control and follow-up.

C. Code Enforcement. Describe briefly (a) any changes since the last submission in code enforcement techniques and (b) plans for improving the code enforcement program, including the time schedule for putting such plans into effect.

The program of complete inspection of the City's 3,500 rooming houses is continued with effective follow-up of violations. Other housing units throughout the City are inspected on a complaint basis. The request by various neighborhood councils for neighborhood improvement program inspections has resulted in a larger number of individual unit inspections.

NOTE: If any data provided below is for less than 12 months, give the beginning and ending dates of the period actually covered.

1. Complete the following for each code already in effect:

Kind of Code	Department Or Official Responsible For Administration And Enforcement	Number Of Number Of Inspectors This Year Proposed I Next Year		
Health Regulation	Health Department	22	22	
Fire Prevention	Division of Fire Prevention	27	27	
Electrical	Building Department	9	9	
Heating	Building Department	7	7	
Plumbing	Building Department	8	9	
Building	Building Department	12	12	
Refrigeration	Building Department	1	11	
Housing	Division of Housing Inspection	16	16	

2.Complete the	following	for	codes	proposed	to	be	adopted	during	the	next
12 months.										THE RE

ar:	Depa	rtmen	nt O	r Of	ficia	I To	Be R	espon	sible		itiona pector	
		MARKET D. P. (1997) - 1995		a significant constant		gas anaganas vi s				n _{elle stand} planting and		
		mant.			cial						niste	
	Separ	ment	100		ciai		hs 20	ming	6565			and socialists

3.For each of the following codes already in effect, provide the data indicated below for the past 12 months as evidence of the community's enforcement activity.

mainte on	AS I GET DO	Building		Electrical	Housing !	Health Fire
Item	Miscel.	Code	Code	Code	code	LIIE
Number Of Permits Under Code	6,350	9,108	7,423	9,387	3,568	5.780
Number Of Inspect	21,091	27,439	21,194	22,901	20,362	1,345
Complaints Inves	tigated				1,856	
Information Call	5	6,762			3,237	er-dentition de state de la constitue e
Number Of Violat Detected L/	ions					946
Number Of Violat						13,814
Number Of Stop O	rders		dar-passynnasion - validateskirkilijät alliks onsumoventen s		6,856	
Number Of Court Instituted	Cases	and the state of t				18
A. Won By City	Logal at Long	-				16
B. Lost By City	,					2
C. Pending Tria	1					76
D. Fines Levied	(Number)					\$543
E. Fines Levied	d (Amount)		1			P 773

I/Count only violations for which a formal notice is issued. Multiple violations of any one code in a single structure should be counted as a single violation. However, if records are maintained on another basis, use available figures and explain below the basis upon which such figures are maintained.

.Condemnation actions in past 12 months in connection with code violations	Number
MANUAL PROPERTY OF THE PROPERT	431
A. Dwelling Units Condemned For Code Violations B. Dwelling Units Brought Into Compliance With Code	
After Being Condemned	
C. Dwelling Units Razed After Condemnation	16

5.	Describe briefly the results of any plann ment. If areas of the community have bee last submission for an especially intensi enforcement, identify them and describe bused.	n newly selective planned pr	ted since the ogram of code
	None at this time.		
Zoni	ing Ordinance		
1.	By what department or official is the zon	ing ordinance	administered?
	Department of City Planning Com	mission	
2.	By what department, official, or board ar nance considered?	e variances f	from the ordi-
	Board of Zoning Adjustment		n egy essentia annuar egy estate e
3.	By what department, official, or board and decisions considered?	e appeals fro	om administrativ
	Board of Zoning Adjustment		
4.	Furnish the following data for the prst l	2 months:	
	Item	No. Filed	No. Granted
	A. Requests for Rezoning	98	43
	B. Requests for Variances Under the		01
	Zoning Ordinance	119	84
	C. Appeals from Admin. Decisions on Zoning		
Subo	division Regulations		
1.	By what department or official are the su administered?	ubdivision re	gulations
	Department of City Planning Com	mission	
2.	Number of preliminary plats submitted during the past 12 months? Approved: 38 Disapproved: 3		
3.	Number of final plats Approved: 42 Disapproved Withdrawn: 0 Pending:	00	
Des	cribe briefly progress made and planned to cedures and (2) record keeping on administ	improve (I) rative action	administrative s.
	A card file system of indexing al	1 Beard of	Zoning
Ad;	justment cases, rezonings, lot split	s, and sub	divisions

D.

E.

F.

was started in 1961 to provide quick and accurate access to past actions.

The Housing Division has an excellent record-keeping procedure. Each dwelling inspected has an individual file folder. The forms indicate the items inspected and their condition and the action taken to correct any violations. The file folders are filed by street and house number. This procedure permits excellent follow-up and control of violations.

SECTION

FINANCING

OBJECTIVE: The recognition of need by the community and the development of the means for meeting the costs of carrying out an effective program for the elimination and prevention of slums and blight.

A. Complete the following table. If accounts and budgets are not set up on this basis, reasonably accurate estimates may be used. Estimate expenditures this year on a full 12-month basis through the end of the community's fiscal year.

praceding pegs. If the amounts estus	AMOUNT EXPENDED OR BUDGETED			
ACTIVITY	This Fiscal Year	Next Fiscal Year	(Fees,	OF FUNDS general etc.)
Code Enforcement - Housing	97,811	102,968	General	Funds
Development of Comprehensive Plan	10,300	11,800	11	11
Zoning Administration	37,800	37,800	11	11
Subdivision Control Administration	8,000	8,000	11	11
Neighborhood Analyses	30,000	30,000	11	11
Regional Planning Contribution	32,500			11
Building Department		337,392	11	11
Fire Prevention	101,312	161,312	11	11
Health Inspectors Insect Control - Health Dept.	10,786		- 11	11

B. List any contributions organts of money or services within the past year to the community, by private sources or other public sources, for the kinds of activity indicated in A, above.

ACTIVITY	CONTRIBUTED BY	MATED VALUE OF SERVICES
In addition to the regular plann	ing budget \$100	000 has
been appropriated by City Counci	1 for the updat:	ng and
amending of the existing major	horoughfare plan	and will
involve joint effort of the City	and Regional P	anning
Commissions and a Consultant.		
	NAME OF THE OWNER OWNER OF THE OWNER OWNE	

- D. Describe briefly any significant changes since the last submission in the community's ability or willingness to give financial support to activities in any of the categories identified in Paragraph A on the preceding page. If the amounts actually expended last year for any category was substantially less than that estimated in the last submission, indicate the reason therefor. Briefly indicate new goals established for the coming year.

Because of the cost of administrative planning, previous commitments on neighborhood planning and loss of personnel the amount of money was not spent on the comprehensive plan which had been anticipated. As it appears now this situation will continue in 1962.

E. If one or more Federally-assisted Urban Renewal projects are contemplated, what tentative plans, if any, have been made to provide the community's share of project costs?

As was reported in the previous submission the City's share of the costs of contemplated projects are to be provided from the Slum Clearance Bond Issue, from the Capital Improvement Program within the area and allowable credit from the expansion of public school facilities within or adjacent to the area.

Supplementary material required. Submit one copy of capital improvements budget or similar program if available.

HOUSING FOR DISPLACED PARTLES

Constitute: A community progress to rejeaste families displaced by grown and tall action in decent, safe, and senitary housing within their means. Governmental action includes code enforcement, sium classes and the construction of highways and other public works.

what agency or officials have the responsibility for providing retercotion assistance to femilies displaced by all types of paversadetel action?

is the responsibility for relocation planning placed in the same or officials? [X/Yes] [No. If "No" is checked, name the agency or officials responsible for relocation elements.

SECTION VI

HOUSING FOR DISPLACED FAMILIES

indicate whether these families have been satisfactorily relative describing any problems or difficulties encountered in their rela

The Family Relocation staff, since 1957, has been the central relocation department for all families displaced because of public action. Over this present of years, this office has become quite proficient in handling the numerous and complex problems of displace families.

By City ordinance all families displaced in Manage Renewal are to be relocated in safe, decont and example housing. The Family Relocation Office impacts the

OBJECTIVE: A community program to relocate families displaced by governmental action in decent, safe, and sanitary housing within their means.

Governmental action includes code enforcement, slum clearance, and the construction of highways and other public works.

A. What agency or officials have the responsibility for providing relocation assistance to families displaced by all types of governmental action?

Department of Urban Renewal - Family Relocation Office
Is the responsibility for relocation planning placed in the same agency
or officials? /X/Yes / /No.
If "No" is checked, name the agency or officials responsible for
relocation planning.

B.I. Outline in the table below the number of families actually displaced by various types of governmental action during the preceding year.

Past displacement by governmental action from Nov. 60 to (Mo. and yr.)

Nov. 61 (Mo. and yr.)

Type of Displacement	No. of Families
Urban Renewal	305
Highways	719
Code Enforcement	70
Public School Expansion	
Other (Specify) Public Housing	304
Total Families Displaced During The Year	1398

 Indicate whether these families have been satisfactorily rehoused, describing any problems or difficulties encountered in their relocation.

The Family Relocation staff, since 1957, has been the central relocation department for all families displaced because of public action. Over this period of years, this office has become quite proficient in handling the numerous and complex problems of displaced families.

By City ordinance all families displaced by Urban Renewal are to be relocated in safe, decent and standard housing. The Family Relocation Office inspects the houses listed by various real estate agents. Those

B.2.(Continued)

families having a large number of children require more time to find housing accommodations, but with the assistance of the Columbus Metropolitan Housing Authority and co-operation of the various real estate agents these seemingly impossible problems have been overcome.

C.1.Outline in the table below the latest community plan for the relocation of families to be displaced by governmental action in the next two years.

Relocation Housing Needs.

Time Period: Jan. 62 Jan. 64
(Mo. and yr. to Mo. and yr.)

Type of Displacement	No. of Families	
Urban Renewal		
Highways	11140	
Code Enforcement	150	
Schools Other (Specify) Veterans Temp. Housing	178	
Total Families to be Displaced	2372	

Relocation Housing Resources* expected for same time period

pe of Housing	No. of Units		
Existing Housing			
Turnover in Private Housing	884		
Turnover in Public Housing	928		
New Construction			
Private New	300		
Public New	304		
Units to be Rehabilitated			
Total Available to Displaced Families	2416		
(Surplus) or Deficit of Available Housing	44		

2.Describe the measures being taken to make certain that the <u>new construction</u> indicated above will take place in the volume estimated. If Section 221 or public low-rent housing is contemplated, what steps have been, or will be, taken by the community to obtain such housing. If a deficit of available housing is shown, what measures will be taken to overcome it?

New home building has been at a very high rate in Columbus for the past several years. In 1961 Nine

^{*}Include only standard housing that displaced families may reasonably be expected to obtain in competition with other families in the market and which is within their means, available to, and suitable for their occupancy. Utilization of vacancies is to be included with turnover.

C.2. (Continued)

Thousand Four Hundred Twelve (9,412) building permits of all types were issued with a total valuation of \$82,463,000.00. In the housing category there were 48 permits for new apartment buildings which included some 959 units. 2,709 single homes were constructed -- 184 units in two-family dwellings; 356 units in four-family dwellings and 135 units in row-type houses. The valuation of these dwelling units was \$51,195,150.00.

Columbus has made good use of the units allocated under the Federal Housing Authority 221 Housing Program.

As of December 31, 1961 645 new sale homes have been constructed and sold with 118 commitments outstanding.

840 new rental units have been constructed under the 221 Program and 10 existing rental units have been rehabilitated. 682 existing homes have been insured under the 221 Program. Thus, a total of 2,177 units have been insured under the 221 Program.

The Columbus Metropolitan Housing Authority, which administers the low income public housing program for the City of Columbus, has 1,850 units. There are 304 units to be constructed within the next two-year period.

Attached find a copy of a Housing Vacancy Study of Columbus, Ohio (Exhibits -- Section 6 -- Exhibit 1) which contains the Pest Office Vacancy Survey for Columbus and Franklin County. This Post Office Vacancy Survey indicates that the vacancies in all dwelling units is 3.27%; in residences 2.35% and in apartments 8.65%.

With the continued availability of 221 - Federal Housing Administration insured financing we anticipate no deficit of housing.

- D. Has a long-range (beyond two years) plan for providing housing for displaced families been prepared or revised? /x/ Yes // No If "No" is checked, by what time will it be prepared and put into effect?
- E. Describe any significant changes that have occurred since the last submission in the community's ability to provide housing for displaced families, including housing for minority groups.

 None
- F. Indicate progress made, or planned, in establishing working relationships between officials responsible for this phase of the Program for Community Improvement and those of all governmental programs likely to cause family displacement both in helping plan relocation needs and resources and in helping displaced families relocate in the housing available or to be made available.

The same close cooperation that has been the pattern in the past five years continues between all governmental agencies engaged in activities that involve the displacement of families.

All departments are most cooperative in explaining their long range programs, so that adequate planning for the housing needs of families to be displaced can be determined. The private real estate brokers have continued to place their listings of available houses and their brochures of new homes with the Family Relocation Office. The principal departments involved have been the Building Department, the Health Department, the Division of Housing, the Department of Urban Renewal, the Columbus Metropolitan Housing Authority, the Expressway Division, the Board of Education and the Department of Public Welfare.

Supplementary material required. Submit one copy of any report or plan for the relocation of displaced families prepared since the last submission.

SECTION VII

CITIZEN PARTICIPATION

OBJECTIVE: Community-wide participation on the part of individuals and representative citizens' organizations which will help to provide, both in the community generally and in selected areas, the understanding and support necessary to insure success.

A. Official responsible for the development of citizen participation in the Program for Community Improvement.

The official responsible for the development of citizen participation in Workable Program activities is the Community Relations Officer.

B.1.	A Citizens'	Advisory	Committee	was	established	on	
------	-------------	----------	-----------	-----	-------------	----	--

- 2. How frequently has the committee met and when was the last meeting held?
- 3. If not given in previous submissions, list the members of the Citizens' Advisory Committee, including any new members appointed since the last submission, and show their business, professional, civic, and other affiliations.
- C.I. A subcommittee of the Citizens' Advisory Committee or a special committee on minority group housing problems was established on

 If not given in previous submissions, list the members and the groups or organizations they represent.
 - 2. Describe briefly the progress of this special committee or subcommittee in the study of minority group housing problems and the means of assuring full opportunity in housing for all.

The Council on Housing and Urban Renewal, which was one of the first advisory committees, is still in operation and continues to support the activities of the Program for Community Improvement. This council was organized in 1956 to promote public acceptance and understanding of the need for improving housing conditions through urban renewal, and it is continuing its activities along this line as well as emphasizing the need for conservation of existing neighborhoods. The work of this council is done primarily through its member organizations.

The membership in the council consists of representatives from educational, civic, fraternal, service, neighborhood,

C.2. (Continued)

religious and other organizations which have an interest in and a concern for decent, safe and sanitary housing for all people.

Organizations listed as members of the Council •n Housing and Urban Renewal are:

The Columbus Area Council of Churches, United Church
Women of Columbus and Franklin County, Anti-Defamation
League, Inter-Club Council, Council of Jewish Women,
AFL-CIO, Diocesan Council of Catholic Women, Columbus
Urban League, Urban League Guild, Federation of Negro
Women's Clubs, Negro Business and Professional Women,
League of Women Voters, Near Northside Neighborhood
Council, Eastgate Garden Club, East Side Civic Association, Mt. Vernon Avenue District Improvement Association.

During 1961 the neighborhood councils have done an outstanding job in explaining to the residents of their respective neighborhoods and to the City as a whole the purpose of the different projects for neighborhood improvement. These councils have effectively organized the residents into neighborhood teams or groups and have participated in clean-up campaigns and informative educational programs.

D. List any other subcommittees of the citizens adivsory committee established, or to be established, to study special problems, showing officials and citizens groups represented.

Other participating members of the Council, but working in more specific or specialized fields in the Program of Community Improvements are:

The Development Committee for Greater Columbus,

- D. (Continued)
 Architects Association, Columbus Board of Realtors,
 Neighborhood House, Frontiers Club, The Friends
 Service Committee, The Park Federal Savings and
 Loan Association and the Near Eastside Neighborhood
 Council.
- E. Describe briefly citizen participation programs carried out or planned for neighborhoods or areas to be directly affected by clearance, intensive code enforcement, conservation, etc.

The Columbus Downtown Area Committee consists of a group of downtown businessmen who have organized to lend their support towards solving the problems that face the central city area; namely, inadequate traffic facilities, obsolete buildings and locations, and declining property values.

Much remodeling and replacement of old structures has been accomplished through the leadership and encouragement of this committee. Exhibits Section 7 - Exhibit 1 contains detailed information concerning the activity of the Downtown Area Committee.

The German Village Society.

This neighborhood group has been officially chartered by a group of interested people who believe that the near southside can be rehabilitated. Several members of the group have purchased and rehabilitated run-down property in the area. Several housing inspection surveys have been promoted by the Society and have received the assistance of the Housing and Building Departments in making the surveys. See Exhibits Section 7 - Exhibit 2.

E. (Continued)

The Near Eastside Area Council has as its purpose the promotion and encouragement of "community study, planning and action." This council has a zoning and neighborhood planning committee. A member of this committee attends all public hearings concerning zoning. A representative attends the Board of Zoning Adjustment meetings. This committee works closely with the Planning Commission and the Urban Renewal Commission. The Eastside Area Council sponsors a very effective neighborhood clean-up campaign. Detailed information including a complimentary resolution from City Council is contained in Exhibits Section 7 - Exhibit 3.

The Housing Committee of the Columbus Urban League in conjunction with the Urban League Guild sponsored its annual "Housing Study Work Shops" -- the theme of which was neighborhood conservation and community participation.

The Development Committee for Greater Columbus -- a group of businessmen and civic minded leaders who are interested in all phases of the growth of Columbus -- has as one of its committees a Committee on Urban Renewal. The primary function of this urban renewal committee is to "Urge and support the development and execution of a community renewal program based upon adequate, comprehensive planning." See Exhibits Section 7 - Exhibit 4.

The Near Northside Neighborhood Council.

This council is one that has been organized for quite a number of years and is continuing its effective program in many areas. They have held several open forums, panels and round table discussions. Much informational literature

E. (Continued)

has been distributed regarding their annual clean-up drives.

They adopted a resolution requesting a stepped-up enforcement of the Housing Code especially in the area of the Near Northside. Detailed information regarding the council's activity can be found in Exhibits Section 7 - Exhibit 5.

F. Summarize briefly significant changes that have taken place since the last submission in the extent of citizen support and participation in the community improvement effort including significant activities of business, professional and civic groups and of the press, radio and television. Indicate new goals for the coming year.

The programs described in paragraph E above are inclusive of this section. The neighborhood groups are continuously seeking new active members.

The interest of the citizens of Columbus in the program of Community Improvement is evidenced by the increased activity of the various neighborhood councils. The Mt. Vernon Avenue District Improvement Association, a group of business and professional people, has shown such interest in the development and rehabilitation of an area undergoing many changes, (involving expressway, public housing, proposed clearance and conservation), that through their initiative and recommendation, one of the main traffic arteries that was to be widened - will now be completely relocated.

In the Exhibits Section 7 - Exhibit 6 a Brochure entitled Bolivar Arms Shopping Center proposed by the Mt. Vernon Avenue District Improvement Association sets forth the practical plan for achieving the goals that the citizens of the Area would like to realize.

F. Continued

It is evident from the above recitations that the citizens are actively interested and are participating in the Program of Community Improvement. The only citizen groups actually appointed by the Mayor are the various Commissions set up by law, including the Urban Renewal Commission. By law, these groups are limited in size and scope. Therefore, in order to provide for the best citizen participation, the Council of Housing and Urban Renewal is looked upon as the main citizen's advisory group, since it is an organization which is composed of other groups of the community and one which represents all elements of the community.

A recent reorganization of the Urban Renewal Commission (February, 1962) included the setting up of a Community Relations Committee of the Commission by the Mayor. This was felt necessary to provide for the most effective means of communicating with the Council of Housing and Urban Renewal and thereby with the community at large.

CODES AND ORDINANCES - Section 1

Exhibit 1--- Zoning Code
2--- Building Code

COMPREHENSIVE COMMUNITY PLAN - Section 11

Exhibit 1--- Preliminary - Major Work Program (County Commissioners Appropriation)

2---- Preliminary - Major Work Program (Membership Fees)

3---- Preliminary - Comprehensive Plan

4---- Campus Planning Study

5--- Transportation Facilities

6---- Criteria for Progress

7--- Annual Reports - Franklin County Regional Planning Commission - 1960 & 1961

8---- Annual Report - City Planning Commission, Columbus, Ohio

NEIGHBORHOOD ANALYSIS - Section 111

Exhibit 1--- Study Areas for Neighborhood Analysis

FINANCING - Section V

Exhibit 1--- Capital Improvement Program

HOUSING FOR DISPLACED FAMILIES - Section VI

Exhibit 1--- Report SC-6 - Family Relocation and The Section 221 Program in Greater Columbus 1956 to 1965

2---- Housing Vacancy Study of Columbus, Ohio, 1961

3---- FHA Section 221 - Housing Allocations and Commitments for Columbus, Ohio, December 31, 1961

CITIZEN PARTICIPATION - Section VII

Exhibit 1 - - The Downtown Area Committee

2 - - The German Village Society 3 - - Near Eastside Area Council

- Constitution

- Fourth Annual Housing Workshop

- Block Organization

- City Council Resolution of Commendation

- - Resolution No. 10X-62

4 - - Annual Report of Development Committee for Greater Columbus - 1961

Statement of Program of The Urban Renewal Committee -- Development Committee for Greater Columbus

5 - - Near Northside Neighborhood Council

6 - Bolivar Arms Shopping Center - Proposed by The Mount Vernon Avenue District Improvement Association